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                       UNITED STATES DISTRICT COURT
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                  FOR THE CENTRAL DISTRICT OF CALIFORNIA
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                             SOUTHERN DIVISION
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    UNITED STATES OF AMERICA,
                                 ) NO. SA CR 09-00077-JVS
                                   GOVERNMENT'S PROPOSED JURY
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              Plaintiff,
                                   INSTRUCTIONS REGARDING
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                                   "INSTRUMENTALITY" AND SCIENTER;
                 V.
                                   EXHIBITS
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    STUART CARSON, et al.,
                                   Hearing: August 12, 2011, 1:30 p.m.
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              Defendants.
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         Plaintiff United States of America, by and through its
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    attorneys of record, the United States Department of Justice,
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    Criminal Division, Fraud Section, and the United States Attorney
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   for the Central District of California (collectively, "the
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    government"), hereby files its proposed jury instructions
    regarding the term "instrumentality" in the Foreign Corrupt
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Practices Act ("FCPA") and regarding the FCPA's scienter 1 2 requirement. The government's submission is based upon the 3 authorities cited herein, the attached exhibits, the files and records in this matter, as well as any evidence or argument 4 5 presented at any hearing on this matter. 6 7 DATED: June 30, 2011 Respectfully submitted, 8 9 ANDRÉ BIROTTE JR. United States Attorney 10 DENNISE D. WILLETT Assistant United States Attorney 11 Chief, Santa Ana Branch Office DOUGLAS F. McCORMICK 12 Assistant United States Attorney Deputy Chief, Santa Ana Office 13 KATHLEEN McGOVERN, Acting Chief 14 CHARLES G. LA BELLA, Deputy Chief JEFFREY A. GOLDBERG, Senior Trial Attorney ANDREW GENTIN, Trial Attorney 15 Fraud Section, Criminal Division United States Department of Justice 16 17 /s/ DOUGLAS F. McCORMICK 18 Assistant United States Attorney 19 Attorneys for Plaintiff 20 United States of America 21 22 23 24 2.5 26 27 28

COURT'S INSTRUCTION NO.

"FOREIGN OFFICIAL" AND "INSTRUMENTALITY"

The term "foreign official" means any officer or employee of a foreign government or any department, agency, or instrumentality thereof, or of a public international organization, or any person acting in an official capacity for or on behalf of any such government or department, agency, or instrumentality, or for or on behalf of any such public international organization.

An "instrumentality" of a foreign government is any entity through which a foreign government achieves an end or purpose, and can include state-owned entities. In determining whether an entity is an instrumentality of a foreign government, you should consider the following:

- (1) the circumstances surrounding the entity's creation;
- (2) the foreign government's characterization of the entity and the entity's employees, and whether the entity is widely perceived and understood to be performing official (i.e., governmental) functions;
- (3) the foreign government's control over the entity, including the foreign government's power to appoint key directors or officers of the entity;
- (4) the purpose of the entity's activities, including whether the entity provides a service to the citizens of the jurisdiction;
- (5) the entity's obligations and privileges under the foreign country's law, including whether the entity exercises exclusive or controlling power to administer its designated functions;
- (6) the extent of the foreign government's ownership of the entity, including the level of financial support by the foreign government (e.g., subsidies, special tax treatment, and loans);

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These factors are not exclusive, and no single factor is dispositive. In addition, in order to conclude that an entity is an instrumentality of a foreign government, you need not find that all of the factors listed above weigh in favor of such a determination.

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<u>Authority:</u>

15 U.S.C. \S 78dd-2(h)(2)(A) (defining "foreign official"); Blacks Law Dictionary (9th ed. 2009) (defining instrumentality as "[a] thing used to achieve an end or purpose"); Merriam-Webster's Dictionary of Law (1996 ed.) (defining instrumentality as "something through which an end is achieved or occurs"); United <u>States v. Carson</u>, 09-CR-77, DE 373 at 5 (C.D. Cal. May 18, 2011); <u>United States v. Aquilar</u>, 10-CR-1031, DE 474 at 9 (C.D. Cal. Apr. 20, 2011) (setting forth non-exclusive list of "various characteristics of government agencies and departments"); United States v. Jefferson, 07-CR-209, DE 684 at 75-87 ($\overline{\text{E.D. Va. July}}$ 30, 2009) (defining instrumentality as including government-owned or government-controlled companies, such as commercial carriers, airlines, railroads, utilities, and telecommunications companies); United States v. Bourke, 1:05-CR-518 (S.D.N.Y. 2009) (Trial Tr. at 3366:10-11(July 8, 2009)) ("An instrumentality of a foreign government includes government-owned or government-controlled companies".); Patrickson v. Dole Food Co., 251 F.3d 795, 807 (9th Cir. 2001), aff'd in relevant part, dismissed in part, 538 U.S. 468 (2003) (establishing six factors, in addition to ownership, to be considered in determining whether a foreign entity is an "agency or instrumentality").

COURT'S INSTRUCTION NO. ___

"CORRUPTLY," "WILLFULLY," AND "KNOWLEDGE"

An act is done "corruptly" if it is done voluntarily and intentionally, and with a bad purpose or evil motive of accomplishing either an unlawful end or result, or a lawful end or result but by some unlawful method or means. In the Foreign Corrupt Practices Act ("FCPA"), the term "corruptly" is intended to connote that the offer, payment, or promise was intended to induce the recipient to misuse his or her official position.

An act is done "willfully" if it is done deliberately and with the intent to do something that the law forbids, that is, with a bad purpose to disobey or disregard the law. A person need not be aware of the specific law and rule that his or her conduct may be violating, but the person must have acted with the intent to do something that the law forbids.

For the purposes of the FCPA, a person's state of mind is "knowing" with respect to conduct, a circumstance, or a result if (1) such person is aware that such person is engaging in such conduct, that such circumstance exists, or that such result is substantially certain to occur, or (2) such person has a firm belief that such circumstance exists or that such result is substantially certain to occur. Such knowledge is established if a person is aware of a high probability of the existence of such circumstance, unless the person actually believes that such circumstance does not exist.

Authority: 15 U.S.C. § 78dd-2(h)(3) (defining "knowing" with regard to FCPA violations); <u>United States v. Aquilar</u>, 10-CR-1031, DE 511 at 34 (C.D. Cal. Apr. 20, 2011) (court's instruction no. 31 defining "corruptly and willfully" and "knowledge") (Ex. A); United States v. Green, 08-CR-59, DE 288 at 10-11 (C.D. Cal. Sept. 11, Green, 08-CR-59, DE 288 at 10-11 (C.D. Cal. Sept. 11, 2009) (defining "corruptly" and "willfully") (Ex. B); United States v. Kay, 01-CR-914, DE 142 at 14-23 (S.D. Tex. Oct. 6, 2004), aff'd, 513 F.3d 432, 446-52 (5th Cir. 2007), reh'g denied, 513 F.3d 461 (5th Cir.), cert. denied, 129 S. Ct. 42 (2008); United States v. Kay, 359 F.3d 738, 755-56 (5th Cir. 2004); United $\overline{\text{Sta}}$ tes v. Jefferson, 07-CR-209, DE 684 at 75-87 (E.D. Va. July 30, 2009) (same). 2.5